## INDEX OF CBP FOIA PRODUCTIONS ON ACCESS TO COUNSEL POLICIES

| Production #  |  |   |                       |  |
|---------------|--|---|-----------------------|--|
| (Pg range)    | Document   | Description   | Date                  | Key Information  |
| 1 (001 - 002) | CBP Office of Field Ops<br>Memo: Attorney<br>representation during the<br>inspection process | CBP policy on attorney presence in primary, secondary & deferred inspection   |                       | No rep in prim & sec (but officers can allow "helper" in appropriate cases); deferred inspection characterized as "continuation of a secondary inspection"; in deferred, att'y can observe/ consult w/client, but not respond to or direct Qs.   |
| 1 (003 - 005) | CBP/AILA meeting agenda<br>& responses   | Qs & CBP responses on access to counsel at San Ysidro "Barracks" & filing of NTAs for individuals in CBP custody  | 12/09/08              | CBP does not file NTAs, port processing must occur w/in 24 hrs - if not may go to temporary facilities (Barracks 5) but will be returned to POE for issuing NTA prior to transport to regular detention facility   |
| 1 (006)       | CBP/AILA Liaison/LACBA meeting agenda & responses  | Qs & CBP responses on representation in deferred inspection   | 03/02/09              | No right to rep during deferred insp, but att'y may be allowed by Supervisor upon request to observe/consult.  |
| 1 (007)       | CBP Standard Operating Procedures for Secondary Immigration Case Processing                  | guidance for "dealing with attorneys and other representatives" for "inadmissable aliens"   | ?                     | No right to rep during pr/sec insp unless focus of crim investigation, but may allow rep to provide assistance where appropriate. Directs to 8 CFR 292.5(b) & AFM, Chapter 12.   |
| 1 (008 - 009) | St. Albans' restrictions on access to counsel at Ports of Entry policy                       | policy description from St. Albans<br>Area Port prompted by AIC/AILA<br>letter providing examples of<br>denials of access to counsel (see<br>Production 1(10-15)) | ? (after May<br>2011) | At Highgate Springs, Derby Line POEs, no new policy barring counsel from L & TN adjudications; att'ys may be present but not respond to Qs (esp re: admissibility) for clients during sec inspection; disputes existance of complaints re: access to counsel; outlines policy for allowing counsel to be present/confer w/ clients but not respond to Qs |
| 1 (010 - 018) | AILA/AIC Letter to CBP<br>Commissioner Bersin  | Letter reporting restrictions on access to counsel by CBP, with attached list of incidents  |                       | Includes incidents from Highgate, Derby Line, Logan<br>Airport, Indianapolis, Dulles Airport, San Ysidro & Miami   |

|               |                            |                                     |            | Notes on 7/9/2011, had not received any requests for    |
|---------------|----------------------------|-------------------------------------|------------|---|
|               |                            | Reporting policy change for         |            | presence of counsel at deferred inspections at Logan;   |
|               |                            | representation at deferred          |            | At BFO area port, counsel had previously not been       |
|               | Emails, Boston CBP Acting  | inspections: att'ys should be       |            | permitted in deferred inspections;                      |
|               | Area Port Director &       | allowed to sit in (observe/         |            | due to change in policy, supervisor should be nearby in |
|               |                            | consult) at deferred inspection at  | 6/24/2011- | all cases to intervene in case attorney attempts to     |
| 1 (019 - 020) | СВРО                       | all ports in Boston Field Office    | 7/9/2011   | "represent" client.                                     |
|               |                            | Reporting policy change that        | 7,0,2022   | Topicoont shows   |
|               |                            | att'ys should be allowed to sit in  |            |   |
|               | Emails, Boston CBP Acting  | (observe/consult) at deferred       |            | Same as 19-20. Providence port director notes that this |
|               | Area Port Director &       | inspection in all ports in Boston   |            | is a "dramatic change in policy".                       |
| 1 (021)       | Providence Port Director   | Field Office                        | 06/24/11   | _ · · ·   |
| ,             |                            | Reporting that CBP officials at San |            |   |
|               | Letter, ACLU - SD & Cooley | Ysidro "Barracks 5" facility would  |            |   |
|               | Godward & Kronish, to      | be changing policy to allow access  |            |   |
| 1 (022 - 023) | AILA-SD                    | to counsel                          | 01/22/08   |   |
|               | Border Patrol SD Memo:     |                                     |            |   |
|               | FOIA Request Pertaining to | Re: FOIA Request by ACLU, Cooley    |            |   |
| 1 (024)       | Barracks 5                 | Godward & Kronish                   | 12/28/08   |   |
|               |                            | Requesting info re: detainees,      |            |   |
|               |                            | arrests, detention, bond,           |            |   |
|               |                            | voluntary departure, att'ys access  |            |   |
|               |                            | to clients, other temporary         |            |   |
|               |                            | holding facilities, booking         |            |   |
|               |                            | procedures, transfers at Barracks   |            |   |
| 1 (025 - 027) | ACLU SD FOIA Request       | 5 (San Ysidro)                      | 12/18/08   |   |
|               |                            |                                     |            |   |
|               |                            | Seeking meeting re: lack of access  |            |   |
|               | Letter ACLU SD, to SD CBP  | to counsel at Barracks 5, noting    |            |   |
| 1 (028)       | Field Ops                  | will litigate if issue not resolved | 12/04/08   |   |
|               | Letter, SD CBP Field Ops   |                                     |            |   |
|               | Director to SD Border      | Informing of ACLU letter re:        |            |   |
| 1 (029)       | Patrol Chief               | counsel at Barracks 5               | 12/11/08   |   |

|               |                                | Informing of meeting w/ AILA on    |           |  |
|---------------|--------------------------------|------------------------------------|-----------|--|
|               | Letter, SD CBP Field Ops       | the issue, and directing further   |           |  |
| 1 (030)       | Director to ACLU               | questions to SD Border Patrol      | 12/10/08  |  |
|               |                                |                                    |           | Provides process for access, notes that detainees have   |
|               | Letter, SD Border Patrol       | Providing policy for attorney      |           | access to telephones and those who requested hearings    |
| 1 (031 - 032) | Chief to ACLU                  | access to San Ysidro Barracks 5    | 02/13/09  | have received lists of free legal services providers.    |
|               | Interview & Interrogation,     |                                    |           | Directs to 8 CFR 292; 103.10; 103.20; from Border Patrol |
| 1 (033 - 034) | Ch 16: Att'ys and Reps         | Excerpt from manual                | ?         | Handbook?  |
|               | CBP/AILA meeting agenda        | Same materials provided on         |           |  |
| 1 (035 - 037) | & responses                    | pages 3 - 5                        | 12/09/08  |  |
| 1 (038)       | 8 CFR 292.5                    | text of the regulation             | ?         |  |
|               | IFM 17.1(e) Deferred           | excerpt of Inspector's Field       |           | Individuals do not have right to counsel during deferred |
|               | Inspection: Att'y Rep at       | Manual on representation in        | revised   | inspection, but att'ys may be allowed upon request to    |
| 1 (039)       | Onward Office                  | deferred inspection                | 5/16/2005 | CBP supervisor; att'ys may only observe & consult.       |
|               |                                |                                    |           | After filing g28, att'ys can get copies of notification  |
|               |                                |                                    |           | letters, previous correspondence, decision letters, &    |
|               |                                | excerpt of IFM on notice to        |           | client's sworn statement - but no other investigative    |
|               | IFM 44.8(d) Conveyance         | attorneys (after a conveyance      |           | material; att'ys may be attend interviews but not in     |
| 1 (040)       | Seizure - Notification, Att'ys | seizure?)                          | ?         | place of their clients. All w/r/t coveyance seizures?    |
|               |                                |                                    |           | can have OFO personnel notify someone (including att'y)  |
|               |                                |                                    |           | of delay if continuation of personal search process more |
|               |                                | excerpt of IFM on communication    |           | than 2 hrs;  |
|               |                                | privileges of individuals detained |           | notification should use Attachment 2 of the Personal     |
|               |                                | for more than 2 hours after a      |           | Search Handbook, see Production 1(50);                   |
|               | IFM 17.8(9.11.2.1 & .2)        | personal search ( of "internal     | revised   | individual not allowed to consult w/ att'y at any time   |
| 1 (041)       | Detention of Aliens at PoEs    | carriers/ smugglers")              | 1/12/2009 | before Miranda warnings are required & invoked           |
|               | Excerpt, Houston/              |                                    |           | Unless probable cause determined, detainee can invoke    |
|               | Galveston Port policy:         | policy for notice for personal     |           | notice procedure (see Production 1(41));                 |
|               | secure detention &             | search ("internal carriers/        |           | no consulting w/ att'y pre Miranda warning/invocation;   |
| 1 (042)       | transport of detainees         | smugglers")                        | ?         | details of notice call must be recorded on I-213         |

|               |                           |                                    |          | If detained 2 hrs durign continuation of personal search  |
|---------------|---------------------------|------------------------------------|----------|---|
|               |                           |                                    |          | process, can have CBP notify someone, incl att'y;         |
|               | Personal Search Handbook  |                                    |          | 2 hrs begins at initial patdown or when get permission to |
|               | 3300-04b, Chapter 2(o):   |                                    |          | do juvenile search, body scan; time during prior          |
|               | What You Need to Know     | excerpt from handbook providing    |          | interviews, baggage & vehicle exams does not count;       |
|               | for a Personal Search,    | personal search delay notice       |          | notice can be by phone or in person;                      |
| 1 (043 - 044) | Detention After 2 Hours   | policy                             | ?        | document cuts off, see also Production 1(48-49)           |
|               |                           |                                    |          | Different version of document at Production 1(39); this   |
|               | IFM 17.1(g) Att'y rep at  |                                    |          | version also states that questions on counsel at deferred |
| 1 (045)       | deferred inspection       | IFM excerpt                        | ?        | inspection should go to CBP Field Counsel.                |
|               | CBP/AILA/LACBA Liaison    | CBP response re: right to counsel  |          | Process is that CBP will provide individual w/ Miranda    |
|               | meeting questions &       | in pr/sec insp when client is the  |          | warning & ability to invoke if becomes focus of crim      |
| 1 (046 - 047) | responses                 | focus of crim investigation        | 09/14/09 | investigation.  |
|               |                           |                                    |          | Additional info: person notified can be att'y but         |
|               |                           |                                    |          | individual can't consult w/counsel unless Mirandized,     |
|               | Personal Search Handbook  |                                    |          | invoke rights;  |
|               | 3300-04b, Chapter 2(o):   |                                    |          | CBP supervisor or passenger service rep should make       |
|               | What You Need to Know     | same document as at Production     |          | notice; record: when notice made, info on person          |
|               | for a Personal Search,    | 1(43 - 44), but continues past     |          | notified, and/or if detained person declined to make      |
| 1 (048 - 049) | Detention After 2 Hours   | where previous doc cuts off        | ?        | notification.   |
|               |                           |                                    |          | Does not apply to detentions for admissibility            |
|               |                           |                                    |          | determinations or removal;                                |
|               | Personal Search Handbook, | script for making personal search  |          | Personal search is not an arrest;                         |
|               | Attachment 2: Contact     | notifications, add'l info that     |          | CBP counsel can contact att'ys who want more info on      |
| 1 (050)       | Advisory of CBP Detention | notifier may provide               | ?        | legal authority of CBP for personal searches              |
|               |                           |                                    |          | Inform individuals that no interrogation will take place, |
|               |                           |                                    |          | so no right to att'y;                                     |
|               | Personal Search Handbook  |                                    |          | CBP may ask routine admin qs but not interrogate;         |
|               | Chapter 10(d): Misc,      | Excerpt from handbook re:          |          | Info obtained may be inadmissible in crim proceedings if  |
|               | personal searches beyond  | requests for att'y during personal |          | don't Mirandize & get waiver before interrogating         |
| 1 (051)       | patdown                   | searches                           | ?        | beyond administrative qs                                  |

|               | I                           |                                    |            | Come info provided elegations but also "[s]ubsequent        |
|---------------|-----------------------------|------------------------------------|------------|---|
|               |                             |                                    |            | Same info provided elsewhere, but also: "[s]ubsequent       |
|               |                             | policy on right to counsel and     |            | admin[] proceedings (NTA) will determine whether or         |
|               |                             | penalties for impeding officers'   |            | not an alien is admissible or excludable and it is at this  |
|               | -                           | duties; excerpts Fed Reg, IFM,     |            | point that the alien has the right to representation";      |
|               |                             | AFM, regs, statutes, IA security   |            | provides what to do if att'y interferes w/ inspection &     |
| 1 (052 - 054) | & other reps at PoEs        | policy                             | 04/02/12   | possible penalties for such interference.                   |
|               | IFM 17.1(e) Att'y rep at    |                                    |            |   |
| 1 (055)       |                             | IFM excerpt                        | ?          | see Production 1 (39)                                       |
|               | Email from unkown sender    |                                    | 8/25/2003, |   |
|               | re: Att'y Rep during        | includes some text from memo at    | forwarded  |   |
| 1 (056)       | Inspection                  | Proudction 1 (1 - 2)               | 7/24/12    | see Production 1(1 -2)                                      |
|               |                             |                                    |            | Must distinguish between "examination" under 292.5(b),      |
|               |                             |                                    |            | for those admitted and "inspection," for applicants for     |
|               |                             |                                    |            | admission;  |
|               |                             |                                    |            | No right to counsel in deferred inspection (secondary       |
|               | Emails between Baltimore    | emails re: restrictions on access  |            | inspection), permitted only in discretion of CBP;           |
|               | Field Office Ops Specialist | to counsel, responding to qs re:   |            | Will use discretion to not allow disrespectful, disruptive  |
|               | on Border Security &        | counsel at deferred inspections in | 5/18/2011- | atty's. Generally, people in secondary inspection are not   |
| 1 (057 - 060) | · ·                         | Baltimore or Dulles CBP facility   | 6/27/12    | allowed to make phone calls.                                |
|               | Attorney Representation at  | LAX sign re: att'y rep in deferred |            |   |
| 2 (1)         | Deferred Inspection sign    | inspection, w text of IFM 17.1 (e) | ?          |   |
|               |                             |                                    |            | CBP secondary inspection officers trained on att'y/client   |
|               |                             |                                    |            | relationship & "it's [sic] limitations in regards to the    |
|               |                             |                                    |            | enforcement" of the INA, are aware of G28s, no right to     |
|               |                             |                                    |            | rep under 292.5(b) but must notify friend or relative if    |
|               | CBP/Nevada AILA Liaison     |                                    |            | processing takes more than 2hrs;                            |
|               |                             | CBP responses re: local CBP        |            | local policies: 292.5(b) and "national guidelines" that are |
| 2 (2 - 3)     | responses                   | training & policies for att'y rep  | 11/16/07   | part of local operating procedures                          |
|               | CBP/LACBA/So CA AILA        |                                    |            | Att'ys cannot request CBP reconsider decision to order      |
|               | Liaison meeting agenda &    | CBP responses re access to att'ys  |            | ER re: no right to counsel in pr/sec inspection & ER        |
| 2 (4 - 6)     | responses                   | for individuals in exp removal     | 10/18/10   | generally completed w/in 1 day; cites IFM 2.9               |

|               |                                       | draft guidance re: responding to                         |            | No rtc in secondary or deferred, but CBP management only may speak to att'ys as a courtesy;  Mgmt official should accept offered evidence of admissibility from att'ys if it will not delay the inspection |
|---------------|---------------------------------------|--|------------|--|
|               | LAX Draft Passport Control            | att'y requests regarding admissibility of noncitizens in |            | BUT NOT allow arguments re: admissibility or for   |
|               | Muster: Att'y inquiries re:           | secondary or deferred inspection                         |            | favorable use of discretion (e.g. waiver, parole); May inform the att'y about decisions in secondary that  |
| 2 (7 - 8)     | admissibility issues                  | and inadmissible aliens                                  |            | have already been made.  |
| 2 (7 - 8)     | autilissibility issues                | and madmissible allens                                   | ŗ          | ,  |
|               |                                       |  |            | Same as Production 2 (7-8), plus: What to do if att'y is "rude, abusive or threatening";   |
|               |                                       |  |            | Guidance for phone calls: do not discuss particular cases  |
|               |                                       |  |            | in advance of arrival; can infom att'ys of disposition of  |
|               |                                       |  |            | inspection, date/country of deportation, if case was   |
|               |                                       |  |            | turned over to DRO or another LEA;   |
|               |                                       |  |            | att'ys cannot contact clients in secondary, but  |
|               |                                       |  |            | noncitizens may make calls after inspection if will not  |
|               | LAX Draft Passport Control            |  |            | interfere w/ transfer/departure. CBP "may pass the   |
|               | Muster: Att'y inquiries re:           | document at Production 2 (7-8)                           |            | attorney's phone number to the alien is [sic] requested"   |
|               | admissibility issues &                | w/ fewer redactions; guidance to                         |            | Att'y threat to file lawsuit or contact media should be  |
|               | guidance on responding to             | CBP management on responses                              |            | "treat[ed] as threatening behavior"  |
| 2 (9 - 11)    | imm att'y phone calls                 | to attorney questions                                    | 03/15/10   | See also Production 3 (111-112)  |
| _ (5)         | , , , , , , , , , , , , , , , , , , , | Script & form w/ procedure for                           | 33, 23, 23 | Contact for notice may be an att'y;  |
|               | Contact advisory of CBP               | providing notice of 3 hour +                             |            | Individual not permitted to contact anyone (including  |
| 3 (061)       | detention                             | detention in secondary                                   | ?          | att'y) until CBP processing is complete  |
|               |                                       | SeaTac Int'l Airport guidelines for                      |            |  |
|               |                                       | temporary detention, including                           |            |  |
|               |                                       | third party notifications, with                          |            |  |
|               | Seattle, WA SOP: Secure               | attached Contact Advisory form,                          |            |  |
|               | Detention Procedures for              | see also Production 3 (061),                             |            |  |
|               | Arriving Passengers in a              | Declination of Notification form,                        |            |  |
| 3 (062 - 066) | Secure Area, attachments              | Discretionary Authority Checklist                        | 03/16/10   |  |

|               | Border Patrol Memo:        |                                      |          |   |
|---------------|----------------------------|--------------------------------------|----------|---|
|               | Implementation of TVPRA,   |                                      |          | includes standards for the temporary detention of           |
|               | attached unaccompanied     |                                      |          | unaccompanied children by CBP; policy for UACs to           |
|               | children processing        | Interim guidelines & screening       |          | accept voluntary return; (redacted) questions for           |
|               | guidance and UAC           | form for unaccompanied children      |          | screenign for trafficking victims or those w/ credible fear |
| 3 (067 - 077) | screening form             | apprehended at border or POEs        | 03/20/09 |   |
|               | Notice of Rights to        |                                      |          |   |
| 3 (078 - 080) | Salvadorans                | Blank form                           | ?        | includes notice of right to counsel                         |
|               | Buffalo CBP/AILA Liaison   |                                      |          | CBP addresses such issues on case-by-case basis, but not    |
|               | meeting agenda &           | CBP responses about attorney         |          | CBP policy or practice to deny admission if att'y arrives   |
| 3 (081 - 082) | responses                  | presence at L1 processing at POEs    | 03/13/08 | late  |
|               | Interview & Interrogation, | same document at Production 1        |          |   |
| 3 (083 - 084) | Ch 16: Att'ys and Reps     | (33-34)                              | ?        |   |
|               | IFM 17.1(g) Att'y rep at   | nonredacted portion is same          |          |   |
| 3 (085 - 086) | deferred inspection        | document at Production 1 (41)        | ?        |   |
|               |                            |                                      |          | Different policies w/r/t att'y access to deferred           |
|               |                            |                                      |          | inspections and inspections involving adjudication of L-1   |
|               |                            |                                      |          | petitioner/TN status at different New England POEs:         |
|               |                            | emails re: restrictions on counsel   |          | VT has no policy barring attorneys, Highgate Springs        |
|               |                            | in New England field offices (esp    |          | allows att'ys in deferred, VT offices keep open lines of    |
|               |                            | inconsistent policies re: counsel in |          | communication w/ att'ys w/r/t L-1 & TN processing;          |
|               |                            | deferred inspections at VT POEs,     |          | Logan does not generally allow att'ys into deferred         |
|               | Emails between various     | Logan) in response to AIC/AILA       |          | though allows some phone inquiries, provision of            |
|               | CBP directors & counsel in | inquiry (see Production 1 (10 -      |          | documents by attorneys;                                     |
|               | DC & New England,          | 18); attached is same doc at         | 5/11/11- | Boston FO "mandated a more open approach to                 |
| 3 (087-92)    | attached memo              | Production 1 (8 - 9)                 | 5/27/11  | attorney presence at deferred inspections" for Logan        |
|               |                            | Buffalo muster on consular           |          |   |
|               |                            | notification processes, including    |          |   |
|               |                            | list of countries w/ mandatory       |          |   |
|               | Buffalo Muster: DoS        | c.n; c.n. fax sheet; script saying   |          |   |
|               | Consular Notification &    | consular reps may be able to help    |          |   |
| 3 (093 - 097) | Access; attachments        | find counsel                         | 03/08/10 |   |

|               | Email, CBP/S. FL AILA       |                                    |           |   |
|---------------|-----------------------------|------------------------------------|-----------|---|
|               | Liaison meeting agenda &    | AILA questions re: att'y access to | 9/1/2011, |   |
|               | attached meeting agenda     | deferred inspection and arriving   | forwarded |   |
| 3 (098 - 102) | questions                   | aliens, but no responses           | 7/20/12   |   |
|               |                             |                                    |           | "When the CBP officer examines an alien under these         |
|               |                             | CBP responses re: right to counsel |           | limited circumstances, the officer will advise the alien of |
|               | CBP/LACBA/So CA AILA        | where applicant for admission has  |           | his/her Miranda rights and afford the alien an              |
|               | Liaison meeting agenda &    | become focus of a criminal         |           | opportunity to assert those rights and request that         |
| 3 (103 - 105) | responses                   | investigation, taken into custody  | 09/14/09  | his/her attorney be present for the interrogation."         |
|               | CBP/LACBA/So CA AILA        |                                    |           |   |
|               | Liaison meeting agenda &    | CBP response re: att'ys seeking to |           | There is no way for an att'y to request CBP reconsider ER   |
| 3 (106 - 108) | responses                   | challenge ER decisions             | 10/18/10  | decision  |
|               |                             |                                    |           | Directs officers not to "prematurely or erroneously"        |
|               |                             |                                    |           | administer warnings during NTA-processing, notes            |
|               |                             |                                    |           | officers had provided warnings at this stage &              |
|               |                             |                                    |           | noncitizens had refused to answer questions, provide        |
|               |                             |                                    |           | sworn statements;   |
|               |                             |                                    |           | "Issuing Miranda-type warnings is not appropriate           |
|               |                             |                                    |           | during this initial phase of administrative processing and  |
|               |                             |                                    |           | may mislead the alien by giving the false impression that   |
|               |                             |                                    |           | he or she has a right to an attorney and not make a         |
|               |                             | policy regarding when CBP          |           | statement. This hinders CBP's ability to sustain the        |
|               | Laredo Field Office Muster: | officers should administer         |           | govt's allegations that the alien is subject to removal."   |
|               | Improper Use of I-214 for   | Miranda-like warnings to           | 10/25/09- | NTA provides required warnings; no Miranda warnings         |
| 3 (109 - 110) | Admin Rights                | noncitizens                        | 10/31/09  | where only contemplated legal action is removal             |
|               | LAX Draft Passport Control  | Same document at Production 2      |           |   |
|               | Muster: Att'y inquiries re: | (7-8), (9-10), but with additional |           |   |
| 3 (111 - 112) | admissibility issues        | unredacted info                    | ?         |   |
| (111 112)     | Cover of the Personal       |                                    | •         |   |
|               |                             | cover w/o any pages from the       |           |   |
| 3 (113)       | <u> </u>                    | handbook attached                  | Jul-04    | Excerpts of handbook at Production 1 (43-44, 48-51)         |
| - 7           | ,                           | Excerpt from policy on secondary   |           | Refers to AFM, 292.5(b); no rtc in primary/secondary,       |
|               | Immigration Case            | imm case processing, re: dealing   |           | inspecting officer may allow relative, friend or rep to     |
| 3 (114 - 116) | Processing                  | with attorneys                     | ?         | provide assistance  |
| . ,           |                             | '                                  | l .       | ı,  |

| 3 (117)       | Letter, Miami Airport Ass't<br>Port Dir to S. FL AILA                                 | Responding to an inquiry re: att'y access to deferred inspection   | 04/29/11      | Deferred inspection is a continuation of POE inspection;<br>No rtc unless applicant is focus of crim investigation &<br>taken into custody;<br>Att'y access at discretion of supervisory officer  |
|---------------|---|--|---------------|---|
| 3 (118 - 120) | Form G-28   | Blank version of form.   | Rev. 4/22/09  |   |
| 4 (1 - 3)     | IFM Appendix 17-4:<br>Materials related to <i>Flores</i><br><i>v. Reno</i> settlement | Excerpts IFM Appendix, including exhibits to Flores settlement on re: processing, treatment & placement of noncitizen minors; greement re: counsel visits to juvenile detention facilities | 07/18/97      | Juveniles in custody must get list of free legal service providers; No minor rep'ed by counsel should be transferred w/o advance notice to counsel, except in unusual & compelling circumstances  |
|               |   | Excerpts of handbook addressing consitutional rights (4th, 5th &   |               | 287.3 advisals should occur after decision to issue NTA or after arrest warrant is served on noncitizen; people compelled to appear by subpoena entitled to counsel under 292.5(b), advisals of rights; "If persons indicate in any manner, at any time before or during questioning, their wish to remain silent, interrogation must stop. If they want to consult counsel or have counsel present, interrogation must be suspended until the request has been satisfied. They must express any waiver of the right to remain silent and to have counsel present in clear and unequivical terms." "Even though persons questioned are entitled to representation, counsel may only advise clients whether they should answer specific questions. Counsel may not claim privilege against self-incrimination Counsel is limited to an advisory function in such cases and may not participate in or obstruct inquiries. Moreover, |
|               | Border Patrol Handbook,   | 6th Ams), law enforcement  |               | counsel is not entitled to cross-examine persons  |
| 4 (4 - 9)     | Ch 5: Civil Rights in Law<br>Enforcement  | violations of rights, consequences of violations; & advisals of rights   | ? (post 2001) | interviewed or to direct questions to interrogators for the record."  |

|             |                           |  |           | Access to telephone governed by Lopez v. INS                  |
|-------------|---------------------------|--|-----------|---|
|             |                           |  |           | settlement: must provide reasonable access to                 |
|             |                           |  |           | telephone, list of free legal service providers, & not less   |
|             |                           |  |           | than 2 hrs to contact an att'y;                               |
|             |                           |  |           | No obligation to allow visits to noncitizens in custody       |
|             |                           |  |           | pending transport to long-term detention or removal;          |
|             |                           |  |           | "If the alien requests to speak to an attorney during         |
|             |                           |  |           | processing, then we may obtain certain 'booking               |
|             |                           |  |           | information' from the alien but not alienage                  |
|             |                           |  |           | (Note: We should already have determined alienage             |
|             |                           |  |           | before placing the subject under arrest in the field, so      |
|             |                           |  |           | this should not be a problem.) Once we obtain this            |
|             |                           |  |           | booking information, we must stop questioning and             |
|             |                           |  |           | follow the above 3 steps. During the 2-hour period, we        |
|             |                           |  |           | may not question the alien, but we may still run              |
|             |                           |  |           | fingerprint and record checks, etc. After the 2-hour          |
|             |                           |  |           | period, we may resume questioning even if the alien has       |
|             | Tuscon Border Patrol      | policy for phone calls and visits,     |           | been unable to contact an attorney."                          |
|             | Memo: Phone Calls and     | including by att'ys, to noncitizens    |           | No obligation to verify for callers if a particular person is |
|             | Visitors to Aliens in     | in BP custody pending transfer to      |           | detained at station or to put a detained noncitizen on        |
| 4 (10 - 11) | Detention                 | long-term detention or removal         | 12/20/04  | the phone to answer a call, even from att'y                   |
|             | Tuscon Border Patrol SOP  |  |           |   |
|             | · ·                       | Policy for use of telephones by        |           | Detainees held more than 24 hrs (calculated from time         |
|             | Release of Information of | noncitizens in custody; release of     |           | of apprehension) will have access to telephone,               |
| 4 (12 - 14) | Subjects in Custody       | info re: individuals in custody        | Sep-10    | including to call an att'y & have access at least once/day    |
|             |                           | Guidance to Tuscon CBP on when         |           | In general, no Miranda warnings necessary when                |
|             |                           | Miranda warnings apply, what           |           | determining admissibility unless focus shifts to criminal     |
|             | subsequent admin          | conduct is appropriate when they       |           | prosecution, then must provide warnings & if rights           |
| 4 (15 - 18) | processing                | are invoked                            | 11/04/08  | invoked, questioning must stop.                               |
|             |                           | Email describing incident w/           |           |   |
|             |                           | private att'y, looking for his client, |           |   |
|             |                           | who entered CBP detention              | forwarded |   |
| 4 (19 - 20) | Email from Tuscon CBP     | facility area                          | 6/29/12   |   |

|             | S FL AILA request for OIG    | elaborating Miami CBP officers'   |              |  |
|-------------|------------------------------|-----------------------------------|--------------|--|
|             | Investigation; S FL AILA/    | interference w/ representation of |              |  |
|             | CBP correspondence re:       | "non-arriving aliens" & USCs in   | 02/24/2011 - | No substantive response from CBP on the issue;             |
| 4 (21 - 25) | deferred inspections         | deferred inspection interviews    | 04/12/2011   | attachments not included.                                  |
|             |                              |                                   |              | Does not address concerns specific to groups other than    |
|             |                              |                                   |              | "arriving aliens";   |
|             | Letter, CBP to AILA          | Response to complaint at          |              | No rtc in deferred inspection unless pending crim          |
| 4 (26)      | President                    | Production 4 (21-25)              | 04/29/11     | investigation; access is discretion of supervisor          |
|             |                              | Response to AILA/AIC complaint,   |              |  |
|             |                              | see Production 1 (10-18), re:     |              | CBP Miami Deferred Inspection does not have a broad-       |
|             |                              | access to counsel in deferred     |              | based policy prohibiting att'ys during inspection;         |
|             |                              | inspection, addressing incidents  |              | inspectors have discretion to evaluate totality of         |
|             |                              | incl those discussed in complaint | 05/11/2011 - | circumstances and permit att'y presence as appropriate     |
| 4 (27 - 29) | Email, Miami CBP             | at Production 4 (21 - 26)         | 05/20/2011   |  |
|             |                              |                                   |              | From Ass't Exec Dir, Admissibility & Passenger Prog:       |
|             |                              |                                   |              | "Regulations do not allow for legal representation to      |
|             |                              |                                   |              | applicants for admission unless we are contemplating       |
|             |                              |                                   |              | criminal proceedings, however, current policy and          |
|             |                              |                                   |              | practice allow for limited attorney presence at deferred   |
|             |                              | Responses from/within OFO &       |              | inspections, at the discretion of the supervisor in charge |
|             |                              | Baltimore CBP to AIC/AILA         |              | We do not support expanded access, and would               |
|             |                              | complaint, see Production 1 (10-  |              | like to be able to demonstrate that current policies and   |
|             | Emails, Baltimore CBP Field  | 18). Some of same docs appear at  |              | practices adequately reflect existing statutory and        |
| 4 (30 - 44) | Office                       | Production 1 (57 - 60)            | 7/27/12      | regulatory protections."                                   |
|             | Blaine Field Office Weekly   |                                   |              |  |
|             | Muster: Dealing with att'ys  | Same document at Production 1     |              |  |
| 4 (45 - 47) | & other reps at PoEs         | (52 - 54)                         | 04/02/12     |  |
| 4 (48)      | Free legal service providers | EOIR list for Montana & Idaho     | 04/04/12     |  |
| ,           | , , , , , ,                  |                                   | , ,          |  |
| 4 (49 - 50) | Form G-28 and instructions   | Blank form                        | 09/26/00     |  |
|             |                              | EOIR Lists for: Montana & Idaho,  | 01/06/09, ?, |  |
| 4 (51 - 57) | Free legal service providers | AZ (in Spanish), AZ (in English)  | 03/07/2012   |  |

|                    | Correspondence, ACLU-SD,   | Same documents at Production 1  | 1/22/2008 -           |  |
|--------------------|--|---|-----------------------|--|
| 4 (58 - 68)        | AILA-SD & CBP  | (22 -32)  | 2/13/2009             |  |
| 4 Supplement (1-5) | Border Patrol guidelines:<br>interview of individuals<br>represented by att'ys | Legacy INS interview guidelines   |                       | In both civil & crim proceedings, INS must notify attys of intention to interview clients, except routine service/execution of warrants, subpoenas, etc; physical inspection of premises; interviews unrelated to rep; where notification would jeopardize investigation |
|                    | Champlain, NY Muster:  |   | 2008                  |  |
|                    | att'y rep at deferred  | excerpts of policy; text from IFM   | (muster); ?           |  |
| 5 (1-2)            | inspections  | Ch. 17.1  | (IFM)                 | IFM 17.1 also at Production 1 (45)   |
| 6 (1 - 2)          | Form I-214 Warning as to<br>Rights - Interview Log                             | Blank form from DOJ/INS (in English, shorter script in Spanish)               | 9/1/1982?             | Warning includes right to talk to att'y before questioning & have att'y present during questioning, but re: criminal matters   |
| 6 (3 - 4)          | · · · · · · · · · · · · · · · · · · ·  | Blank form (in English & Spanish)   |                       | Includes advisal of right to counsel to represent at imm ct hearing or answer questions re: legal rights   |
| 6 (5 - 10)         | Reproduction of doc produced at 4 (4 - 9)                                      |   |                       |  |
| 0 (5 - 10)         | CBP HQ Policy: Secure Detention, Transport & Escort Procedures at Ports        | Excerpts from national guidance on temporary detention and third              | 8/8/2008<br>(reviewed | For purposes of directive, "detention and custody" by CBP begins when individual is referred to secondary; Provisions re: personal search notifications same as  |
| 6 (11 - 14)        | of Entry (3340-030B)   | party notifications by CBP  | August 2011)          | Production 1 (41)  |
| 6 (15 - 16)        | Reproduction of doc<br>produced at 3 (109 - 110)<br>Reproduction of doc        |   |                       |  |
| 6 (17 - 19)        | produced at 3 (114 - 116)  |   |                       |  |
| 6 (20 - 32)        | Reproduction of Cover<br>Letter 2 and Production 2<br>in their entirety        |   |                       |  |
| 6 (33 - 34)        | AILA/CBP Liaison meeting minutes   | excerpts of minutes addressing attorneys delayed from meeting clients at POEs |                       | If att'y, w/ client's L-1 petition papers, is delayed from meeting client at POE (Peace Bridge), att'y should call shift supervisor to coordinate application process; Clients shouldn't be forced to be processed w/o paperwork or w/o att'y who has certain docs       |

|             | Reproduction of doc       |                                   |             |  |
|-------------|---------------------------|-----------------------------------|-------------|--|
| 6 (35 - 39) | produced at 3 (093 - 097) |                                   |             |  |
|             | Border Patrol Hold Rooms  | national policy for short-term    |             | Includes (redacted) limits on detention time in CBP hold |
|             | & Short Term Custody      | custody of individuals taken into |             | rooms; policies for treatment of unaccompanied           |
|             | Memo, Juvenile Detention  | custody by Border Patrol & held   |             | children and other minors; special requirements for      |
| 6 (40 - 54) | Log                       | in facilities under CBP control   | 01/31/08    | juvnile hold rooms                                       |
|             |                           |                                   |             | "In no case should [the noncitizen] be informed that he  |
|             |                           |                                   |             | should not obtain an attorney. The person making such    |
|             |                           |                                   |             | inquiry should be informed that he has the right to be   |
|             |                           |                                   |             | represented at his own expense by an attorney in         |
|             |                           | excerpts from national guidance   |             | proceedings before the Service."                         |
|             |                           | addressing noncitizens' questions |             | Officers can't decide whether he needs attorney or       |
|             |                           | to officers re: obtaining         |             | recommend particular attorneys or bonding companies;     |
|             |                           | representation & appropriate      |             | During questioning, a noncitizen "should always be fully |
| 7 (1 - 2)   | Officers' Manual (M-68)   | questioning techniques            | ? (pre-DHS) | informed of his rights"                                  |